

Bank resolution and human rights – EU perspective

Charles Canonne, Financial Stability Unit

internal Market and Services



EU involvement in bank resolution

Ensure treaty compliance of national resolution action

- Non discrimination
- Internal market
- State aid

Secondary legislation

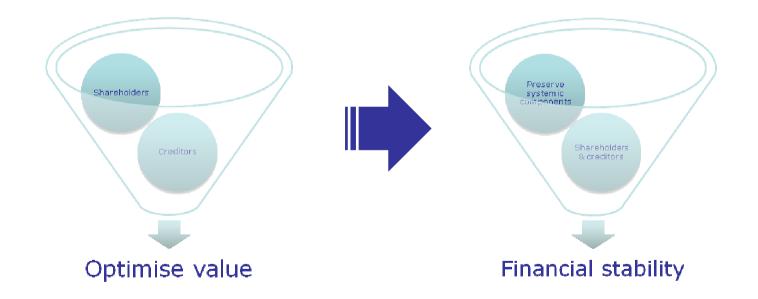
- Winding up directive
- Bank recovery and resolution directive (BRRD)

Towards integrated resolution in the Banking Union (SRM)





Individual rights vs public intervention -From liquidation to resolution







Fundamental Rights in EU legal order

Treaty fundamental freedoms

• Non discrimination and IM freedoms

6TEU: ECHR and constitutional traditions common to the MS = GPL

Charter

- Legally binding force (decla 1)
- Adressed to EU + MS in implementing EU law (Charter 51)
- "Confirms" rights guaranteed by ECHR (decla 1)
- Charter rights which correspond to ECHR rights have same meaning and scope (Charter 52)





Limitations to rights

52 Charter

- Provided by law
- Respect essence of right
- Proportionality to objective of general interest recognised by the EU





Limitations to rights in BRRD

Right to property (17 Charter)

• Bail-in, restriction to termination/enforcement/closeout/acceleration rights

Freedom to conduct a business (16 Charter / 52 Charter)

 Power to remove impediments / impose structural changes

Right to effective remedy (47 Charter) / due process

Review limited to compensation damages





Financial stability as general interest objective

Precedents

- Protect banking and financial systems
- Maintain good reputation of national financial sector
- Short selling regulation





Property right





Scope

17 Charter, 1 P1 ECHR.

right to own, use, dispose of and bequeath his or her lawfully acquired possessions.

Broad scope.

Shares: ECHR Bramelid and Malmström vs Sweden 1982





Limitations to property right – admissibility

Serves legitimate public interest Interference proportionate Provided by law Fair compensation Legal certainty





Limitations to property right - resolution

BRRD - Special manager and right to take control

• Debate on intrusiveness and role of governing bodies

BRRD - Transfer

BRRD - Bail-in

- Write down of shares
- Write down and conversion of claims

National expropriation – SNS Reaal case





Proportionality

Intensity of the action

- 1st Valuation: assets and liabilities
- Independent, fair, prudent, realistic
- Inform
 - Whether conditions for resolution are met
 - Whether action is appropriate
 - Extent of cancellation/dilution of shares, write-down and conversion

Intensity of the burden sharing

- Pari passu and non creditor worse off principles
- 2nd valuation: compare with liquidation treatment shareholders and creditors would have received if the institution had entered liquidation immediately before the transfer, write down or conversion was effected

ani Services.



Judicial review





An inherent tension

Right to effective remedy Speed and flexibility to resolve "Over the week-end".





The Commission proposal

No ex ante judicial approval Right to apply for review, subject to limitations:

- No automatic suspension
- No suspension order (immediately enforceable)
- Limited grounds of review
 - Legality of decision
 - Legality of implementation
 - Adequacy of compensation
- Restrictions of effects of annulment where necessary to protect third parties

Restrictions on normal insolvency proceedings



Council General Approach (amendments)

Ex ante judicial approval (option)

Right to appeal crisis prevention measures

Right to review resolution actions:

- No limitation of grounds
- "Rebuttable presumption" that suspension would be against public interest

Limited liability of authorities and staff (option)





THANK YOU

Internal Market and Services